

## Message Text

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ACTION IO-14

INFO OCT-01 ISO-00 AF-10 ARA-14 EA-12 EUR-12 NEA-10  
CIAE-00 DODE-00 NSAE-00 NSCE-00 SSO-00 USIE-00  
INRE-00 PM-05 H-02 INR-10 L-03 PA-02 SP-02 SS-15  
SSM-05 HA-05 MCT-01 ACDA-12 OMB-01 TRSE-00 DOE-15  
SOE-02 DOEE-00 /153 W  
-----063184 201836Z /43

O 201637Z MAR 78

FM USMISSION USUN NEW YORK  
TO SECSTATE WASHDC IMMEDIATE 0142  
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AMEMBASSY BEIRUT IMMEDIATE  
AMEMBASSY BRUSSELS IMMEDIATE  
AMEMBASSY BONN IMMEDIATE  
AMEMBASSY CAIRO IMMEDIATE  
AMEMBASSY CARACAS  
AMEMBASSY DAMASCUS IMMEDIATE  
AMEMBASSY DAR ES SALAAM  
AMEMBASSY JIDDA  
AMEMBASSY KUWAIT IMMEDIATE  
AMEMBASSY LAGOS  
AMEMBASSY LA PAZ  
AMEMBASSY LIBREVILLE  
AMEMBASSY LONDON IMMEDIATE  
AMEMBASSY MOSCOW  
AMEMBASSY NEW DELHI  
AMEMBASSY OTTAWA IMMEDIATE  
AMEMBASSY PARIS IMMEDIATE  
AMEMBASSY PORT LOUIS  
AMEMBASSY PRAGUE  
AMEMBASSY TEL AVIV IMMEDIATE  
AMCONSUL JERUSALEM  
USLO PEKING

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E.O. 11652: N/A

TAGS: PORG, MARR, UNSC, XF

SUBJECT: SOUTHERN LEBANON: SECURITY COUNCIL ADOPTS  
RESOLUTION CALLING FOR ISRAELI WITHDRAWAL AND ESTABLISH-  
ING UN INTERIM FORCE

REF: USUN 972

SUMMARY: AT A MID-DAY SESSION MARCH 19 THE SECURITY COUNCIL ADOPTED THE US-SPONSORED RESOLUTION CALLING FOR ISRAELI WITHDRAWAL FROM LEBANON AND THE ESTABLISHMENT OF A UN INTERIM FORCE. THE VOTE WAS 12 IN FAVOR, NONE AGAINST, 2 ABSTENTIONS. STATEMENTS IN EXPLANATION OF VOTE BEFORE THE VOTE WERE MADE BY CHINA, GABON, THE SOVIET UNION, BOLIVIA AND MAURITIUS. STATEMENTS OF VOTE AFTER THE VOTE WERE MADE BY CZECHOSLOVAKIA, KUWAIT, FRANCE, THE UNITED STATES AND VENEZUELA. GENERAL STATEMENTS IN THE DEBATE FOLLOWING THE VOTE WERE MADE BY CHINA, THE SUDAN, MONGOLIA, ISRAEL, PAKISTAN, QATAR, IRAQ AND THE PLO. RIGHTS OF REPLY WERE EXERCISED BY INDIA AND JORDAN. SECRETARY-GENERAL WALDHEIM ALSO SPOKE AND CIRCULATED A DRAFT REPORT ON THE IMPLEMENTATION OF THE RESOLUTION. END SUMMARY.

1. AT THE OUTSET OF A MID-DAY MEETING OF THE SECURITY COUNCIL ON LEBANON ON MARCH 19, LEBANON (TUENI) APPEALED FOR RAPID APPROVAL OF THE US-SPONSORED DRAFT RESOLUTION AND DEFERRAL OF FURTHER STATEMENTS UNTIL AFTER THE VOTING PROCEDURE (INCLUDING VOTE EXPLANATIONS) HAD BEEN COMPLETED. ALL COUNCIL MEMBERS AND OTHERS LISTED TO SPEAK AGREED TO THIS APPEAL. THE VOTE WAS 12 IN FAVOR, NONE AGAINST, 2 ABSTENTIONS (USSR AND CZECHOSLOVAKIA) AND CHINA NOT PARTICIPATING. SEE REF FOR FULL TEXT. FOLLOWING ARE UNCLASSIFIED

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HIGHLIGHTS FROM STATEMENTS MADE AT THIS SESSION.

2. IN A STATEMENT OF VOTE BEFORE THE VOTE, CHINA (LAI) NOTED ITS "DIFFERENT POSITION IN PRINCIPLE" ON THE QUESTION OF ESTABLISHMENT OF ANY SUCH UN FORCE, FOR SUCH A PRACTICE MIGHT PAVE THE WAY FOR THE SUPERPOWERS' INTER-FERENCE. IN A GENERAL STATEMENT IN DEBATE AFTER THE VOTE, LAI CONDEMNED ISRAEL'S ACTION IN LEBANON WITH STANDARD CHINESE RHETORIC, EXPRESSED SUPPORT FOR THE LEBANESE AND PALESTINIAN PEOPLES, AND ACCUSED THE SUPER-POWERS OF "ENGAGING IN OVERT AND COVERT STRUGGLE" IN THE MIDDLE EAST. LAI DECLARED THAT THE SUPERPOWERS' ONLY DIFFERENCE LIES IN THE FACT THAT WHILE ONE SUPERPOWER SUPPORTS ISRAEL OPENLY, THE OTHER SUPERPOWER DOES SO UNDER THE CLOAK OF BEING THE 'NATURAL ALLY' OF THE ARAB PEOPLE AND UNDER THE SIGNBOARD OF 'SUPPORTING NATIONAL LIBERATION MOVEMENTS.'"

3. USSR (TROYANOVSKY) IN AN EXPLANATION OF VOTE BEFORE THE VOTE COMPLAINED THAT THE RESOLUTION DID NOT CONDEMN THE ACTIONS OF ISRAEL AND DID NOT MAKE IT CLEAR THAT THE STAY OF A UN INTERIM FORCE WOULD BE LIMITED TO A SHORT

DURATION. BUT IN VIEW OF THE REQUEST BY LEBANON FOR A  
PEACEKEEPING FORCE, THE USSR "WOULD NOT IMPEDE ADOPTION"  
OF THE DRAFT AND WOULD ABSTAIN. TROYANOVSKY STATED THAT  
THE UN FORCE SHOULD NOT BE PERMITTED TO INFRINGE ON THE  
SOVEREIGN RIGHTS OF LEBANON AND THE TASK OF THE UN FORCE  
SHOULD MERELY BE TO OBSERVE THE CEASEFIRE, TO OBSERVE THE  
WITHDRAWAL OF ISRAELI TROOPS FROM LEBANON, AND TO OBSERVE  
THE SEPARATION OF THE "SIDES." HE SAID THAT THE UN FORCE  
SHOULD NOT BE GIVEN AUTHORITY BEYOND THESE FUNCTIONS.  
TROYANOVSKY MAINTAINED THAT ALL THE EXPENSES INVOLVED IN  
THIS UN OPERATION SHOULD BE BORNE BY THE "AGGRESSOR" --  
ISRAEL.

4. KUWAIT (BISHARA) NOTED THAT ITS POSITIVE VOTE WAS NOT  
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CAST WITHOUT RESERVATIONS. BISHARA WOULD HAVE PREFERRED LANGUAGE CONDEMNING ISRAEL'S ACTION. HE ALSO FOUND THE PHRASING CALLING FOR ISRAELI WITHDRAWAL RATHER WEAK AND THOUGHT IT SHOULD HAVE DEMANDED ISRAEL'S IMMEDIATE AND UNCONDITIONAL WITHDRAWAL. BISHARA EXPRESSED THE VIEW THAT AN "INTERIM" FORCE IMPLIES AN INDEFINITE PERIOD FOR THE PRESENCE OF THE FORCE, AND HE COMPLAINED THAT THE "AGGRESSOR" SHOULD NOT BE PERMITTED TO PUT CONDITIONS ON WITHDRAWAL.

5. FRANCE (LEPRETTE) CALLED ON ISRAEL TO WITHDRAW ITS TROOPS WITHOUT DELAY AND WARNED THAT THE UN FORCE SHOULD NOT BE DIVERTED FROM ITS PRIMARY PURPOSE OF FACILITATING THE RETURN OF LEBANESE SOVEREIGNTY TO THE AREA. LEPRETTE NOTED THAT FRANCE IS PREPARED TO PARTICIPATE DIRECTLY IN THE UN FORCE TO BE SENT TO SOUTHERN LEBANON.

6. US AMB YOUNG THANKED SC MEMBERS FOR COOPERATION IN RAPID ADOPTION OF THE RESOLUTION AND CALLED FOR AN END TO SENSELESS VIOLENCE, "WHETHER IN THE NAME OF LIBERATION OR SECURITY". YOUNG ASKED THAT THE FIRST CONTINGENTS OF THE UN FORCE BE IN PLACE AT THE EARLIEST POSSIBLE MOMENT (SEE SEPTTEL FOR FULL TEXT).

7. THE UK (RICHARD) FOUND IT "IMPOSSIBLE TO JUSTIFY THE ATROCIOUS TERRORIST ATTACK ON THE ROAD TO TEL AVIV" BUT FOUND IT "ALSO IMPOSSIBLE TO ACCEPT THAT ANY GOVERNMENT HAS THE RIGHT TO TAKE THE LAW INTO ITS OWN HANDS IN THE WAY THAT ISRAEL HAS DONE." RICHARD STATED THAT IN HIS GOVERNMENT'S VIEW "IMMEDIATE ISRAELI WITHDRAWAL IS...A CLEAR PREREQUISITE TO PROGRESS IN THIS AREA." HE NOTED ISRAEL'S ASSURANCES THAT IT DOES INTEND TO WITHDRAW FROM LEBANON AND SAID THE UK REGARDS THOSE ASSURANCES

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"AS SERIOUS AND AS BINDING."

8. ISRAEL (HERZOG) RIDICULED LEBANON FOR CALLING A SECURITY COUNCIL MEETING NOW BUT NOT DURING THE LEBANESE CIVIL WAR. HERZOG QUOTED CABLES FROM LEBANESE CITIZENS (INCLUDING THE CHRISTIAN CITIZENS OF DAMOUR) SUPPORTING THE ISRAELI INCURSION. HE LAUNCHED A VIGOROUS ATTACK ON "THE TERRORIST ORGANIZATION CALLED THE PLO" AND BLAMED IT FOR THE CURRENT SITUATION IN LEBANON. HERZOG REAFFIRMED THAT ISRAEL HAS NO TERRITORIAL AMBITIONS IN LEBANON AND DOES NOT WANT "ONE INCH OF LEBANESE TERRITORY." RATHER THE PURPOSE OF THE ISRAELI ACTION WAS TO CLEAR THE REGION OF THE "MURDERERS," TO DESTROY THEIR BASES, AND TO ENSURE THAT THEY DO NOT RETURN. HERZOG CRITICIZED THE USSR'S RECORD ON RESPECTING TERRITORIAL INTEGRITY AND ALSO ITS SUPPLY OF WEAPONS TO SYRIA, IRAQ, AND THE PLO, AND HE ACCUSED THE SOVIETS OF HARBORING "INNATE ANTI-SEMITIC IMPULSES." HERZOG CALLED THE COUNCIL'S RESOLUTION "INADEQUATE AND SORELY LACKING," FOR THERE WAS "NOT ONE WORLD OF CONDEMNATION OF TERRORISM AND THE HORRIBLE TERRORIST OUTRAGES COMMITTED AGAINST ISRAEL." HE ALSO DECRIED THE FACT THAT THE RESOLUTION DID NOT INSIST ON BARRING THE ENTRY OF "TERRORIST ELEMENTS TO THE AREA."

9. SECRETARY-GENERAL WALDHEIM PROPOSED TO INSTRUCT MAJOR-GENERAL ERSKINE, CHIEF OF STAFF OF UNTSO, "TO ESTABLISH CLOSE CONTACT WITH THE PARTIES CONCERNED AND TO DEPLOY UNTSO OBSERVERS WITH A VIEW TO CONFIRMING THE CESSATION OF MILITARY ACTION IN THE AREA." WALDHEIM APPEALED FOR AN IMMEDIATE END TO HOSTILITIES IN THE AREA AND FULL COOPERATION BY ALL PARTIES WITH UNITED NATIONS PERSONNEL IN THE AREA. THE SYG CIRCULATED TO COUNCIL MEMBERS A DRAFT REPORT ON IMPLEMENTATION OF THE JUST-ADOPTED RESOLUTION (SC RESOLUTION 425). THIS DOCUMENT PROVIDED THE BASIS FOR INTENSIVE CONSULTATIONS THROUGHOUT THE DAY. LEONARD

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## Message Attributes

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**Disposition Approved on Date:**  
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INTERIM FORCE  
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